Submitted by: Assembly Member

McCormick

Assembly Member Myers Assembly Member Goecker

Prepared by: Assembly Counsel's Office

For reading: June 10, 2025

# ANCHORAGE, ALASKA AO No. 2025-74

AN ORDINANCE OF THE ANCHORAGE MUNICIPAL ASSEMBLY AMENDING ANCHORAGE MUNICIPAL CODE CHAPTER 8.05 AND SECTIONS 8.45.015 AND 15.20.020 TO PROHIBIT CAMPING ON PUBLIC PREMISES BY PROVIDING CRIMINAL PENALTIES AND ENFORCEMENT PROTOCOLS CONSISTENT WITH CITY OF GRANTS PASS V. JOHNSON AND OTHER LAW.

**WHEREAS,** Anchorage continues to experience extensive unauthorized encampments that endanger public health, safety, and the quiet enjoyment of public places; and

**WHEREAS,** on June 28 2024 the United States Supreme Court, in *City of Grants Pass v. Johnson*, held that local governments may criminalize public camping regardless of available shelter capacity without violating the Eighth Amendment so long as the prohibition targets conduct rather than "status"; and

**WHEREAS**, on April 18, 2024, the Anchorage Municipal Assembly postponed indefinitely proposed AO 2024-39, leaving Title 15's abatement process (AMC15.20.020) as the Municipality's primary tool despite heavy litigation burdens, now heightened by the Alaska Supreme Court's decision in *Smith v. Municipality of Anchorage*, Op. No. 7767 (May 9, 2025); and

**WHEREAS**, the Assembly now finds it necessary and proper to adopt a clear, constitutionally sound criminal-code alternative that can be enforced expeditiously while protecting due-process rights and personal property; now, therefore,

#### THE ANCHORAGE ASSEMBLY ORDAINS:

 **Section 1.** Anchorage Municipal Code section 8.05.015 is hereby amended to read as follows:

### 8.05.015 **Definitions.**

A. Definitions. Except as otherwise provided in this title or unless the context clearly indicates otherwise, the definitions of the words and phrases in AS 11.81.900, or the definitions applicable to the Alaska Statutes provisions corresponding to the offense described in sections of this title, shall be the definitions of those same words and phrases used in this title. The definitions of words and terms below shall apply for purposes of this title unless otherwise provided:

- 1. Animal control officer means public employee charged by law with the duty to enforce the provisions of Title 17 of the Anchorage Municipal Code.
- 2. Camping means the use of space for the purpose of sleeping or establishing temporary living quarters, including, but not limited to, erection of a tent or other shelter.
- 3. *Child* refers to any person under 16 years of age.
- 4. Domestic violence and crime involving domestic violence mean one or more of the following offenses or an offense under a law or ordinance of another jurisdiction having elements similar to these offenses, or an attempt to commit the offense, by a household member against another household member:
  - a. A crime against the person under AMC 8.10;
  - b. Criminal trespass under AMC 8.45;
  - c. Criminally negligent burning under AMC 8.20.030;
  - d. Criminal mischief under AMC 8.20.010;
  - e. Violating a protective order under AMC 8.30.105;
  - f. Harassment under AMC 8.10.110.

For purposes of this section, household member has the definition assigned to that term by AS 18.66.990(5).

- 5. Family member means a:
  - a. Spouse, child, grandchild, parent, grandparent, sibling, uncle, aunt, nephew or niece of the victim, whether related by blood, marriage or adoption;
  - b. Person who lives, or has previously lived, in a spousal relationship with the victim;
  - c. Person who lives in the same household as the victim; or
  - d. Person who is a former spouse of the victim or is or has been in a dating, courtship or engagement relationship with the victim.
- 6. First Responder means firefighter, paramedic, emergency medical technician, member of the mobile crisis team or crisis intervention team, "peace officer" as defined by AS 11.81.900, or other public employee, who, in the course of their

professional duties, responds to fire, medical, hazardous material, or other similar emergencies.

- 7. Lawful order means an order which is given where the defendant's conduct or speech substantially impedes an officer in the performance of any duties in effecting an arrest, in investigating a crime, or in ensuring the public safety.
- 8. *Minor* refers to any person under 18 years of age.
- 9. Minor offense means a noncriminal offense punishable only by a fine, but not by imprisonment or other penalty; conviction of a minor offense does not give rise to any disability or legal disadvantage based on conviction of a crime; a person charged with a minor offense is not entitled to a trial by jury or to have a public defender or other counsel appointed at public expense to represent the person.
- 10. Public property or premises means a property owned by the Municipality or state to which the public or a substantial group of persons has access and includes, but is not limited to, streets, highways, sidewalks, alleys, transportation facilities, parking areas, convention centers, sports arenas, schools, plazas, parks, and playgrounds.
- <u>Public transit worker</u> means an employee of a Federal Transit Administration (FTA) applicant, recipient, subrecipient, or contractor who is involved in any aspect of an agency's public transit operation funded by the FTA, including those employees who, in the course of their professional duties, operates a vehicle under the People Mover, AnchorRIDES, RideShare, or any other program operating under the authority of chapter 11.70.

(AO No. 2014-42, § 1, 6-21-14; AO No. 2024-20(S-1), § 1, 4-9-24)

**Section 2.** Anchorage Municipal Code Chapter 8.45 is hereby amended to enact the following new section of code *(requiring no legislative formatting)*:

## 8.45.015 Prohibited camping.

- A. A person commits the offense of prohibited camping if the person knowingly camps on public premises or property without permission or authority to do so.
- B. Violation of this section is a class B misdemeanor.

<u>Section 3.</u> Anchorage Municipal Code section 8.05.025 is hereby amended to add as follows (the remainder of the section is not affected and therefore not set out):

8.05.025 Minor offense fine schedule; misdemeanor penalty reference table; and state surcharge.

Misdemeanor offenses reference table. B.

Section	Description	Penalty	Penalty Section
*** ***			
Chapter 8.45 TRESPASS			
8.45.010(A)(1)—(4)	Trespass	Class A	8.05.020H.1.
8.45.01 <u>5</u>	Prohibited Camping	Class B	8.05.020H.2.
8.45.020(A)(1), (2)	Unauthorized entry	Class B	8.05.020H.2.
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(AO No. 2014-42, § 1, 6-21-14; AO No. 2015-7, § 2, 2-24-15; AO No. 2015-84, § 2, 9-24-15; AO No. 2015-87, § 2, 9-24-15; AO No. 2015-123(S), § 2, 11-10-15; EO No. 2016-1, § 1, 7-12-16; AO No. 2016-83(S), § 1, 7-26-16; AO No. 2016-114, § 1, 12-15-16; AO No. 2017-156, § 1, 12-5-17; AO No. 2018-34(S), § 4, 7-26-18; AO No. 2019-25, § 2, 3-5-19; AO No. 2023-100(S), § 1, 11-7-23)

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Anchorage Municipal Code section 15.20.020 is hereby amended to read as follows (the remainder of the section is not affected and therefore not set out):

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#### 15.20.020 Public nuisances prohibited; enumeration.

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В. Public nuisances include, but are not limited to, the following acts and conditions:

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Prohibited campsites. A prohibited campsite is an area where 15. one or more persons are camping on public land in violation of chapter[SECTION] 8.45[.010], chapter 25.70, or any other provision of this Code. A prohibited campsite is subject to abatement by the municipality. The municipal official responsible for an abatement action may accomplish the abatement with the assistance of a contractor, association or organization. Notwithstanding any other provision of this Code, the following procedure may be used to abate a prohibited campsite:

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(GAAB 16.68.110, 18.15.020, 18.15.030, 18.20.030, 18.20.060; CAC

8.10.020, 8.10.050; AO No. 113-76; AO No. 78-48; AO No. 79-63; AO No. 93-173(S), § 3, 2-24-94; AO No. 95-42, § 3, 3-23-95; AO No. 2001-145(S-1),

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§ 12, 12-11-01; AO No. 2003-130, § 4, 10-7-03; AO No. 2009-83(S), § 2, 7-1 7-09; AO No. 2010-43(S), § 1, 6-22-10; AO No. 2010-63, § 1, 9-14-10; AO 2 No. 2011-52, § 1, 4-26-11; AO No. 2016-81(S), § 2, 8-25-16; AO No. 2017-3 119(S), § 2, 11-9-17; AO No. 2017-130(S), § 1, 12-5-17; AO No. 2018-53(S), 4 5 § 1, 6-26-18; AO No. 2018-61, § 1, 7-31-18; AO No. 2018-118, § 2, 1-1-19; AO No. 2019-94(S), § 2, 8-6-19; AO No. 2024-55(S), § 1, 5-21-24) 6 7 Implementation 8 Section 5. 9 Α. The Chief of Police shall review, update, or promulgate new 10 Anchorage Police Policies, Regulations, and Procedures as 11 necessary to implement this ordinance within thirty (30) days of 12 passage. 13 14 B. The Anchorage Health Department may publish a daily shelter bed 15 availability dashboard accessible to officers and the public. 16 17 C. The Municipal Attorney shall report, as part of its regular legal brief to 18 the Assembly, on citations issued, arrests made, and property stored 19 under this ordinance for at least one-year. 20 21 This ordinance shall be effective thirty days (30) after passage and Section 6. 22 approval by the Assembly. 23 24 25 PASSED AND APPROVED by the Anchorage Assembly this day 26 27 of \_\_\_\_\_ , 2025. 28 29 30 31 Chair 32 ATTEST: 33 34 35